CITY OF TONGANOXIE, KANSAS FINANCIAL STATEMENTS

Year ended December 31, 2010

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FINANCIAL STATEMENTS Year ended December 31, 2010

TABLE OF CONTENTS

	Page <u>Number</u>
INTRODUCTORY SECTION	
Table of Contents	i
FINANCIAL SECTION	
Independent Auditor's Report on the Financial Statements	1 - 2
STATEMENT 1 Summary of Cash Receipts, Expenditures and Unencumbered Cash	3
STATEMENT 2 Summary of Expenditures - Actual and Budget	4
STATEMENT 3 Statement of Cash Receipts and Expenditures - Actual and Budget and Actual only	
General Fund Special Parks and Recreation Fund Special Highway Fund Library Fund Employee Benefit Fund Fire Department Equipment Reserve Fund Police Department Equipment Reserve Fund Law Enforcement Trust Fund Transient Guest Tax Fund Bond and Interest Fund Capital Project Fund Water Fund Sewer Fund Sanitation Fund Agency Funds	5 6 7 8 9 10 11 12 13 14 15 16 17 18 19
Notes to the Financial Statements	20 - 29

LOWENTHAL, WEBB & ODERMANN, P.A.

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INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS

Mayor and City Council City of Tonganoxie, Kansas

We have audited the accompanying primary government financial statements of the City of Tonganoxie, Kansas (the City), as of and for the year ended December 31, 2010, as listed in the table of contents. These financial statements are the responsibility of the management of the City of Tonganoxie, Kansas. Our responsibility is to express an opinion on these financial statements based on our audit. The prior year partial comparative information has been derived from the City's financial statements for the year ended December 31, 2009. In our report dated August 25, 2010, on those financial statements, we expressed an adverse opinion as to presentation on the basis of generally accepted accounting principles and an unqualified opinion as to presentation on the Kansas prescribed basis of accounting.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the "Kansas Municipal Audit Guide." Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. The primary government financial statements referred to above do not include the financial data of component units of the City of Tonganoxie, Kansas as of December 31, 2010.

As described in Note 1, the City of Tonganoxie, Kansas prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other that accounting principles generally accepted in the United States of America.

In our opinion, because of the omission of the financial data of component units of the City of Tonganoxie, Kansas, and, because of the City's policy to prepare its financial statements on the basis of accounting discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the government activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Tonganoxie, Kansas, as of December 31, 2010, or the respective changes in financial position for the year then ended.

Also, in our opinion, the primary government financial statements referred to above present fairly, in all material respects, the fund cash and unencumbered cash balances of the City of Tonganoxie, Kansas, as of December 31, 2010, and its cash receipts and expenditures by fund, and fund budget to actual comparisons, for the year then ended, taken as a whole, on the prescribed basis of accounting described in Note 1.

The financial statements include partial prior-year comparative information. Such information does not include all of the information required for a presentation in conformity with the Kansas prescribed basis of accounting. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2009, from which such partial information was derived.

Lowenthal, Wett & Odermann, P.A.

July 6, 2011

CITY OF TONGANOXIE, KANSAS SUMMARY OF CASH RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH For the year ended December 31, 2010

<u>Funds</u>	Restated Beginning Unencumbere Cash <u>Balances</u>	d Prior Year Cancelled <u>Encumbrances</u>	Cash <u>Receipts</u>	Expenditures	Ending Unencumbered Cash <u>Balance</u>	Add: Outstanding Encumbrances and Accounts <u>Payable</u>	Ending Cash <u>Balance</u>
General	\$ 351,284	\$ -	\$ 1,684,189	\$ 1,872,121	\$ 163,352	\$ 35,356	\$ 198,708
Special Revenue Funds:							
Special Parks and Recreation	2,562	-	5,331	2,600	5,293	-	5,293
Special Highway	[606,346	j] -	1,721,774	911,251	204,177	7,833	212,010
Library		· -	267,850	267,850	-	-	-
Employee Benefit	117,024	-	441,447	509,510	48,961	-	48,961
Fire Department Equipment Reserve	107,051	-	328,697	101,889	333,859	-	333,859
Police Department Equipment Reserve	13,740	-	11,703	13,943	11,500	-	11,500
Law Enforcement Trust	3,010	-	8,100	3,187	7,923	-	7,923
Transient Guest Tax	5,183	-	458	5,000	641	-	641
Debt Service Fund:							
Bond and Interest	611,215	-	1,988,017	2,323,085	276,147	15,000	291,147
Capital Project	341,542	-	620,206	472,469	489,279	-	489,279
Enterprise Funds:							
Water	597,376	-	2,887,913	3,001,677	483,612	325,654	809,266
Sewer	759,078	-	756,680	762,957	752,801	8,030	760,831
Sanitation	36,877		305,399	304,563	37,713	22,766	60,479
Totals	<u>\$ 2,339,596</u>	<u>\$</u> -	\$11,027,764	\$ 10,552,102	\$ 2,815,258	<u>\$ 414,639</u>	\$3,229,897

Composition of Cash:

First State Bank & Trust of Tonganoxie, Kansas	
General checking	\$3,183,345
Certificate of deposit	58,304
Revolving loan	11,108
Total Cash	3,252,758
Less: Agency Funds per Statement 3, 15 of 15	[22,861]
Total Reporting Entity (Excluding Agency Funds)	<u>\$3,229,897</u>

CITY OF TONGANOXIE, KANSAS SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET For the year ended December 31, 2010

<u>Funds</u>	Certified <u>Budget</u>	Adjustment for Qualifying <u>Budget Credits</u>	Total Budget for <u>Comparison</u>	Expenditures Chargeable to Current Year	Variance Positive [Negative]
General	\$2,112,635	\$-	\$ 2,112,635	\$ 1,872,121	\$ 240,514
Special Revenue Funds:					
Special Parks and Recreation	13,000	-	13,000	2,600	10,400
Special Highway	2,647,372	-	2,647,372	911,251	1,736,121
Library	339,499	-	339,499	267,850	71,649
Employee Benefit	492,096	30,026	522,122	509,510	12,612
Fire Department Equipment Reserve	125,113	-	125,113	101,889	23,224
Police Department Equipment Reserve	15,000	-	15,000	13,943	1,057
Law Enforcement Trust	4,000	-	4,000	3,187	813
Transient Guest Tax	9,000	-	9,000	5,000	4,000
Debt Service Fund:					
Bond and Interest	3,057,011	-	3,057,011	2,323,085	733,926
Capital Project Fund	1,034,090	-	1,034,090	472,469	561,621
Enterprise Funds:					
Water	6,080,135	-	6,080,135	3,001,677	3,078,458
Sewer	1,431,923	-	1,431,923	762,957	668,966
Sanitation	389,496	-	389,496	304,563	84,933

CITY OF TONGANOXIE, KANSAS GENERAL FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

			Current Year						
		Prior					Variance		
		Year					l	Positive	
		Actual	_	Actual	_	Budget	[]	<u>legative]</u>	
Cash Receipts									
Taxes	\$	644,135	\$	811,464	\$	601,519	\$	209,945	
Intergovernmental		494,626		484,893		747,490		[262,597]	
Licenses and permits		36,668		28,767		25,175		3,592	
Fines and fees		198,764		203,196		200,000		3,196	
Use of money and property		24,421		19,881		51,584		[31,703]	
Charges for services		114,561		121,447		127,500		[6,053]	
Economic development		-		1,469		-		1,469	
Miscellaneous		6,473		13,072		12,093		979	
Total Cash Receipts		1,519,648		1,684,189	\$	1,765,361	\$	[81,172]	
Expenditures and Transfers Subject to Budget									
General government		147,320		79,261	\$	76,791	\$	[2,470]	
Administration		415,107		344,667	Ŧ	397,316	Ŧ	52,649	
Police department		657,600		678,382		710,920		32,538	
Fire department		243,986		287,679		308,892		21,213	
Highway and streets		360,638		316,541		337,964		21,423	
Swimming pool		138,474		125,742		148,906		23,164	
Equipment reserve		7,301		7,998		-		[7,998]	
Contingency reserve		6,717		1,337		-		[1,337]	
Animal control		17,700		13,009		-		[13,009]	
Court and legal department		23,555		17,505		130,357		112,852	
Miscellaneous		1,750		-		1,489		1,489	
Total Expenditures and Transfers Subject to Budget		2,020,148		1,872,121	\$ 2	2,112,635	\$	240,514	
Excess [deficiency] of revenues									
				[107 022]					
over [under] expenditures		[500,500]		[187,932]					
Unencumbered Cash, Beginning		851,784		351,284					
Unencumbered Cash, Ending	<u>\$</u>	351,284	\$	163,352					

CITY OF TONGANOXIE, KANSAS SPECIAL PARKS AND RECREATION FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

			Current Year						
	Prior						ariance		
		Year		A . t I		Duduut	Positive		
		Actual		Actual	_	Budget	[Negative]		
Cash Receipts									
Intergovernmental	<u>\$</u>	2,967	\$	5,331	\$	5,347	<u>\$</u>	[16]	
Total Cash Receipts	_	2,967		5,331	\$	5,347	\$	[16]	
Expenditures and Transfers Subject to Budget Culture and recreation									
Contractual services		13,936		2,600	\$	13,000	<u>\$</u>	10,400	
Total Expenditures and Transfers Subject to Budget		13,936		2,600	\$	13,000	\$	10,400	
Excess [deficiency] of revenues									
over [under] expenditures		[10,969]		2,731					
Unencumbered Cash, Beginning	_	13,531		2,562					
Unencumbered Cash, Ending	\$	2,562	\$	5,293					

CITY OF TONGANOXIE, KANSAS SPECIAL HIGHWAY FUND

		Current Year						
	Prior Year				Variance Positive			
	Actual		<u>Actual</u>	<u>Budget</u>	[Negative]			
Cash Receipts								
Intergovernmental	\$ 704,77	98	\$ 203,688	\$ 138,950	\$ 64,738			
Reimbursements		-	7,613	-	7,613			
Loan proceeds		-	645,473	-	645,473			
Bond premium	2,61	2	-	-	-			
Bond proceeds	1,324,72	9	865,000	2,510,720	[1,645,720]			
Total Cash Receipts	2,032,12	20	1,721,774	<u>\$ 2,649,670</u>	<u>\$ [927,896]</u>			
Expenditures and Transfers Subject to Budget								
Public works	1,300,36	8	873,134	\$ 2,647,372	\$ 1,774,238			
Debt service	1,731,91		38,117		[38,117]			
	0.000.00		044.054	* • • • • - • - • - •	A 4 T 00 404			
Total Expenditures and Transfers Subject to Budget	3,032,28	<u> </u>	911,251	<u>\$ 2,647,372</u>	<u>\$ 1,736,121</u>			
Excess [deficiency] of revenues								
over [under] expenditures	[1,000,16	64]	810,523					
Unencumbered Cash, Beginning	393,81	8	[606,346]					
Unencumbered Cash, Ending	<u>\$ [606,34</u>	<u>[6]</u>	<u>\$ 204,177</u>					

CITY OF TONGANOXIE, KANSAS LIBRARY FUND

			Current Year						
		Prior					Variance		
		Year Actual		Actual		Budget	Positive		
		Actual		Actual	-	Duugei	[Negative]		
Cash Receipts									
Taxes	<u>\$</u>	268,388	\$	267,850	\$	308,020	\$	[40,170]	
Total Cash Receipts		268,388		267,850	\$	308,020	\$	[40,170]	
Expenditures and Transfers Subject to Budget Appropriation Miscellaneous		268,388 -		267,850 -	\$	338,572 927	\$	70,722 927	
Total Expenditures and Transfers Subject to Budget		268,388		267,850	\$	339,499	\$	71,649	
Excess [deficiency] of revenues over [under] expenditures		-		-					
Unencumbered Cash, Beginning									
Unencumbered Cash, Ending	\$		\$						

CITY OF TONGANOXIE, KANSAS EMPLOYEE BENEFIT FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

		Current Year							
	Prior Year						Variance Positive		
	Actual		<u>Actual</u>	<u>Budget</u>		[Negative]			
Cash Receipts									
Taxes	\$ 384,299	\$	279,550	\$	306,035	\$	[26,485]		
Reimbursements	27,995		30,026		-		30,026		
Transfers in	 126,580		131,871		131,871		-		
Total Cash Receipts	 538,874		441,447	\$	437,906	\$	3,541		
Expenditures and Transfers Subject to Budget General government									
Personal services	498,048		509,510	\$	490,715	\$	[18,795]		
Miscellaneous	-		-		1,381		1,381		
Adjustment for qualifying budget credit	 				30,026		30,026		
Total Expenditures and Transfers Subject to Budget	 498,048		509,510	\$	522,122	<u>\$</u>	12,612		
Excess [deficiency] of revenues over [under] expenditures	40,826		[68,063]						
Unencumbered Cash, Beginning	 76,198		117,024						
Unencumbered Cash, Ending	\$ 117,024	\$	48,961						

CITY OF TONGANOXIE, KANSAS FIRE DEPARTMENT EQUIPMENT RESERVE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

			Current Year						
	Prior							Variance	
	Year			.	Positive				
		Actual		Actual	-	Budget	μ	[Negative]	
Cash Receipts									
Fines and fees	\$	77,478	\$	78,981	\$	70,000	\$	8,981	
Donations	•	-		4,716	•	-		4,716	
Loan proceeds		-		35,000		36,000		[1,000]	
Bond proceeds		-		210,000		-		210,000	
Total Cash Receipts		77,478		328,697	\$	106,000	\$	222,697	
·				·					
Expenditures and Transfers Subject to Budget									
Capital outlay		72,102		101,889	\$	125,113	\$	23,224	
Total Expenditures and Transfers Subject to Budget		72,102		101,889	\$	125,113	\$	23,224	
, , ,									
Excess [deficiency] of revenues									
over [under] expenditures		5,376		226,808					
Unencumbered Cash, Beginning		101,675		107,051					
Unencumbered Cash, Ending	\$	107,051	\$	333,859					

CITY OF TONGANOXIE, KANSAS POLICE DEPARTMENT EQUIPMENT RESERVE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

		Current Year						
	Prior			Variance				
	Year <u>Actual</u>	Actual Budget		Positive [Negative]				
Cash Receipts								
Fines and fees	<u>\$ 11,760</u>	<u>\$ 11,703</u>	\$ 8,000	\$ 3,703				
Total Cash Receipts	11,760	11,703	\$ 8,000	\$ 3,703				
Expenditures and Transfers Subject to Budget Capital outlay	9,063	13,943	<u>\$ 15,000</u>	<u>\$ 1,057</u>				
Total Expenditures and Transfers Subject to Budget	9,063	13,943	<u>\$ 15,000</u>	\$ 1,057				
Excess [deficiency] of revenues over [under] expenditures	2,697	[2,240]						
Unencumbered Cash, Beginning	11,043	13,740						
Unencumbered Cash, Ending	\$ 13,740	\$ 11,500						

CITY OF TONGANOXIE, KANSAS LAW ENFORCEMENT TRUST FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

	Current Year							
	Prior							ariance
		Year <u>Actual</u>		Actual		Budget	Positive [Negative]	
		Actual		Actual	-	Duuger	<u>[[]</u>	iegalivej
Cash Receipts								
Grants	\$	750	\$	100	\$	1,000	\$	[900]
Seizures and forfeitures		-		8,000		-		8,000
Total Cook Dessints		750		8,100	\$	1,000	\$	7 100
Total Cash Receipts		730		0,100	φ	1,000	φ	7,100
Expenditures and Transfers Subject to Budget								
Grant expenditures		-		3,187	\$	4,000	\$	813
				0.407	•		•	
Total Expenditures and Transfers Subject to Budget		-		3,187	\$	4,000	\$	813
Excess [deficiency] of revenues								
over [under] expenditures		750		4,913				
Unencumbered Cash, Beginning		2,260		3,010				
Unencumbered Cash, Ending	\$	3,010	\$	7,923				
Chonoumborou Guon, Enung	Ψ	3,010	Ψ	.,020				

CITY OF TONGANOXIE, KANSAS TRANSIENT GUEST TAX FUND

			Current Year					
		Prior						ariance
		Year			_			ositive
	<u>_</u>	<u>ctual</u>		<u>Actual</u>	B	udget	[N	egative]
Cash Receipts								
Intergovernmental	\$	4,431	\$	458	\$	4,500	\$	[4,042]
Total Cash Receipts		4,431		458	\$	4,500	\$	[4,042]
Expenditures and Transfers Not Subject to Budget Contractual services		4,000		5,000	<u>\$</u>	9,000	\$	4,000
Total Expenditures and Transfers Not Subject to Budget		4,000		5,000	<u>\$</u>	9,000	\$	4,000
Excess [deficiency] of revenues over [under] expenditures		431		[4,542]				
Unencumbered Cash, Beginning		4,752		5,183				
Unencumbered Cash, Ending	<u>\$</u>	5,183	\$	641				

CITY OF TONGANOXIE, KANSAS BOND AND INTEREST FUND

			Current Year		
	Prior Year <u>Actual</u>	Actual	Budget		Variance Positive Negative]
Cash Receipts					
Taxes	\$ 286,300	\$ 283,017	\$ 599,798	\$	[316,781]
Bond proceeds	 25,271	1,705,000	2,000,000		[295,000]
Total Cash Receipts	 311,571	1,988,017	<u>\$ 2,599,798</u>	\$	[611,781]
Expenditures and Transfers Subject to Budget Debt service					
Principal	186,000	2,010,000	\$ 2,725,786	\$	715,786
Interest and other charges	267,233	313,085	-		[313,085]
Reserves	-	-	305,325		305,325
Miscellaneous	 -		25,900		25,900
Total Expenditures and Transfers Subject to Budget	 453,233	2,323,085	<u>\$ 3,057,011</u>	\$	733,926
Excess [deficiency] of revenues over [under] expenditures	[141,662]	[335,068]			
Unencumbered Cash, Beginning	 752,877	611,215			
Unencumbered Cash, Ending	\$ 611,215	\$ 276,147			

CITY OF TONGANOXIE, KANSAS CAPITAL PROJECT FUND

			Cu	irrent Year		
	Prior					/ariance
	Year <u>Actual</u>	Actual		Budget		Positive <u>Vegative]</u>
			-	200301	<u>.</u>	
Cash Receipts						
Intergovernmental	\$ 296,096	\$ 306,196	\$	285,000	\$	21,196
Bond proceeds	294,476	295,216		800,000		[504,784]
Proceeds from sale	 4,700	 18,794		-		18,794
Total Cash Receipts	 595,272	 620,206	\$	1,085,000	\$	[464,794]
Expenditures and Transfers Subject to Budget						
Capital outlay	 361,965	 472,469	\$	1,034,090	\$	561,621
Total Expanditures and Transford Subject to Budget	361,965	472,469	¢	1,034,090	\$	561,621
Total Expenditures and Transfers Subject to Budget	 001,000	 472,400	Ψ	1,034,030	Ψ	301,021
Excess [deficiency] of revenues						
over [under] expenditures	233,307	147,737				
Unencumbered Cash, Beginning	108,235	341,542				
onencumbered Cash, beginning	 100,200	 071,072				
Unencumbered Cash, Ending	\$ 341,542	\$ 489,279				

CITY OF TONGANOXIE, KANSAS WATER FUND

			Current Yea	r
	Prior			Variance
	Year			Positive
	Actual	<u>Actual</u>	<u>Budget</u>	[Negative]
Cash Receipts	¢ 4 400 000	¢ 4 404 400	ф осс 47с	¢ 500.005
Charges for services	\$ 1,189,238	\$ 1,194,400	\$ 655,175	\$ 539,225
Special assessments	-	4 546 000	225,000	[225,000]
Lease proceeds	-	1,516,222 95,000	5,015,000	[3,498,778] 95,000
Sale of property Use of money and property	-	95,000 291	-	95,000 291
Transfer in	100,000	67,000	67,000	291
Miscellaneous	15,000	15,000	10,000	5,000
Miscellalieous	10,000	10,000	10,000	3,000
Total Cash Receipts	1,304,238	2,887,913	<u>\$ 5,972,175</u>	<u>\$ [3,084,262]</u>
Expenditures and Transfers Subject to Budget				
Production and distribution	493,539	2,310,233	\$ 509,384	\$ [1,800,849]
Debt service	504,211	523,129	307,126	[216,003]
Capital outlay	46,985	39,639	5,135,000	5,095,361
Transfers out	158,707	128,676	128,625	[51]
	· · · · ·	<u>,</u>	<u>_</u>	,
Total Expenditures and Transfers Subject to Budget	1,203,442	3,001,677	<u>\$ 6,080,135</u>	\$ 3,078,458
Excess [deficiency] of revenues				
over [under] expenditures	100,796	[113,764]		
	100,790	[113,704]		
Unencumbered Cash, Beginning	496,580	597,376		
Unencumbered Cash, Ending	<u>\$ 597,376</u>	<u>\$ 483,612</u>		

CITY OF TONGANOXIE, KANSAS SEWER FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

					Cu	rrent Year		
		Prior						/ariance
		Year						Positive
		<u>Actual</u>		<u>Actual</u>		<u>Budget</u>	<u>[]</u>	<u>legative]</u>
Cash Receipts	•		•		•		•	
Charges for services	\$	548,389	\$	535,054	\$	552,850	\$	[17,796]
Loan draws		-		221,626		-		221,626
Miscellaneous		-		-		600,000		[600,000]
Total Cash Receipts		548,389		756,680	\$ ·	1,152,850	\$	[396,170]
Expenditures and Transfers Subject to Budget								
Plant operating costs		288,853		278,540	\$	299,570	\$	21,030
Capital outlay		249,079		160,564		808,500		647,936
Debt service		263,342		263,342		263,342		-
Transfers out		59,465		60,511		60,511		
Total Expenditures and Transfers Subject to Budget		860,739		762,957	\$ ·	1,431,923	\$	668,966
		000,100			Ψ	1,101,020	Ψ	000,000
Excess [deficiency] of revenues								
over [under] expenditures		[312,350]		[6,277]				
Unencumbered Cash, Beginning		1,071,428		759,078				
Unencumbered Cash, Ending	\$	759,078	\$	752,801				

CITY OF TONGANOXIE, KANSAS SANITATION FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET For the year ended December 31, 2010 (With comparative actual amounts for the year ended December 31, 2009)

			Cu	rrent Year		
	Prior					ariance
	Year	Actual		Dudget	-	Positive
Cash Receipts	<u>Actual</u>	Actual		<u>Budget</u>		egative]
Charges for services	\$ 300,689	\$ 305,399	\$	350,000	\$	[44,601]
Total Cash Receipts	 300,689	 305,399	\$	350,000	\$	[44,601]
Expenditures and Transfers Subject to Budget						
Contractual services	289,832	294,879	\$	379,812	\$	84,933
Transfer out	 8,408	 9,684		9,684		-
Total Expenditures and Transfers Subject to Budget	 298,240	 304,563	\$	389,496	\$	84,933
Excess [deficiency] of revenues						
over [under] expenditures	2,449	836				
Unencumbered Cash, Beginning	 34,428	 36,877				
Unencumbered Cash, Ending	\$ 36,877	\$ 37,713				

CITY OF TONGANOXIE, KANSAS AGENCY FUNDS

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL ONLY For the year ended December 31, 2010

	Balance December 31, <u>2009</u>			ember 31,			Balance December 3 <u>2010</u>		
Payroll clearing Revolving loan	\$	2,784 62	\$	1,484,937 16,556	\$	1,475,968 5,510	\$	11,753 11,108	
Total	\$	2,846	\$	1,501,493	\$	1,481,478	\$	22,861	

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 1 - Summary of Significant Accounting Policies

Financial Reporting Entity

The City of Tonganoxie, Kansas (the City), is a municipal corporation governed by an elected mayor and five-member council. These financial statements present the City (the primary government) and exclude all component units of which the City appointed a voting majority of the unit's board and the City is either able to impose its will on the unit or a financial benefit or burden relationship exists. The financial statements of the City consist only of the funds of the primary government.

Component Unit That Is Not Presented

The Tonganoxie Public Library (Library) serves the citizens within the City's jurisdiction. Acquisition or disposition of real property by the Library must be approved by the City. Bond issues must be approved by the City. The Library is not included in this report of the primary government. Financial statements for the Library may be obtained at the Library's office in Tonganoxie, Kansas.

Basis of Accounting

These financial statements are presented on a basis of accounting which demonstrates compliance with the cash basis and budget laws of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund. Cash disbursements are recognized when the cash balance of a fund is decreased. For an interfund transaction, a cash receipt is recorded in the fund is decreased. For an interfund transaction, a cash disbursement is recorded in the fund from which the cash is transferred. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract.

Departure from Accounting Principles Generally Accepted in the United States of America (GAAP)

The basis of accounting described above results in a financial statement presentation which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown non-cash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented.

Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with accounting principles generally accepted in the United States of America. Capital assets that account for the land, buildings, and equipment owned by the City are not presented in the financial statements. Also, long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.

The City has a GAAP waiver from accounting principles generally accepted in the United States of America which allows the municipality to use the prescribed basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Fund Descriptions

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a selfbalancing set of accounts, recording cash balances and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

Governmental Fund Types

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's cash resources and the related liabilities (other than those in the proprietary funds) are accounted for through governmental funds. The measurement focus is based upon changes in cash and unencumbered cash.

<u>General Fund</u> - to account for all unrestricted cash except that required to be accounted for in another fund. This is the principal operating fund of the City.

<u>Special Revenue Funds</u> - are used to account for revenues derived from specific taxes, governmental grants or other revenue sources which are restricted to finance particular functions or activities of the City.

The <u>Bond and Interest Fund</u> is used to account for the accumulation of cash for, and the payment of, principal, interest and other related costs of the City's general obligation bonds.

<u>Capital Project Funds</u> are used to account for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). Principal sources of revenue are municipal long-term debt proceeds, special assessments and interest income.

Proprietary Fund Types

The proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those often found in the private sector. The City's proprietary fund types are:

<u>Enterprise Funds</u> - to account for operations that are financed and operated in a manner similar to private business enterprise - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Fiduciary Fund Types

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent on behalf of others.

<u>Agency Funds</u> are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the City holds for others in an agency capacity.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the city council to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. The 2010 budget was amended for the Fire Department Equipment Reserve, Police Department Equipment Reserve, and the Bond and Interest Funds.

The statutes permit transferring budgeted amounts between accounts within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which revenues are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for capital projects funds, agency funds, and certain special revenue funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the city council.

NOTE 2 - Deposits

The City's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county in which the City is located or in an adjacent county and the banks provide an acceptable rate for active funds.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 3 - Interfund Transactions

Transfers were as follows:

	<u>From</u>	<u>To</u>
Water Fund	\$ 128,676	\$ 67,000
Sewer Fund	60,511	-
Sanitation Fund	9,684	-
Employee Benefit Fund	 -	 131,871
	\$ 198,871	\$ 198,871

NOTE 4 - Retirement Plans

Plan Description. The City participates in the Kansas Public Employees Retirement System ("KPERS"), a cost - sharing multiple - employer defined benefit pension plan as provided by K.S.A. 74-4901. et seq. KPERS provides retirement benefits, life insurance, disability income benefits and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 South Kansas, Suite 100; Topeka, Kansas 66603) or by calling 1-888-275-5737.

Funding Policy. K.S.A. 74-4919 establishes KPERS member-employee contribution rate at up to 6% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve bases. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate was 7.14% from January 1 to December 31, 2010. The employer contributions to KPERS for the years ending December 31, 2010, 2009, and 2008 were \$91,119, \$83,085, and \$72,301 respectively.

NOTE 5 - Compensated Absences

It is the City's policy to permit employees to earn non-cumulative vacation at different intervals based on length of service. The liability for compensated vacation time at December 31, 2010 is \$33,398. Sick leave accrues at 12 days per year and accumulates to a maximum of 90 days. No liability is reported for unpaid accumulated sick leave.

NOTE 6 - Long-term Debt and Notes Payable

<u>General Obligation Bonds.</u> The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary funds if they are expected to be repaid from proprietary fund revenues.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 6 - Long-term Debt and Notes Payable (Continued)

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued with equal amounts of principal maturing each year. General obligation bonds, except for those of enterprise funds, currently outstanding are as follows:

Purpose	Date Issued	Maturity <u>Date</u>	Interest Rate	Original <u>Amount</u>	0	outstanding <u>Amount</u>
Improvements Ser. 2009	4/1/09	9/1/29	2.80 - 4.75%	\$ 1,350,000	\$	1,350,000
Improvements Ser. 2010A	5/10/10	9/1/20	2.25 - 3.15%	1,075,000		1,075,000
Improvements Ser. 2010B	12/13/10	12/1/13	1.50%	1,705,000		1,705,000
General Improvements Ser. 2004	6/15/04	9/1/14	3.25 - 4.3%	1,065,000		525,000
Public Works Building Ser. 2007	10/15/07	9/1/22	3.55 - 3.95%	1,720,000		1,670,000
Swimming Pool and Water Park Ser. 2007	10/15/07	9/1/17	3.50 - 3.7%	2,990,000		2,440,000
Downtown Revitalization Ser. 2000	12/01/00	9/1/21	4.85 - 6.50%	 630,000		110,000
Total				\$ 10,535,000	\$	8,875,000

Following is a summary of changes in long-term debt for the year ended December 31, 2010:

Type of Issue	Beginning Principal <u>Outstanding</u>		Additions to <u>Principal</u>		to			Ending Principal utstanding
General Improvements Ser. 2004	\$	645,000	\$		\$	120,000	\$	525,000
Public Works Building Ser. 2007	Ψ	1,720,000	Ψ	-	ψ	50,000	Ψ	1,670,000
Swimming Pool and Water Park Ser. 2007		2,665,000		-		225,000		2,440,000
Improvements Ser. 2009		1,350,000		-				1,350,000
Improvements Ser. 2010A		-		1,075,000		-		1,075,000
Improvements Ser. 2010B		-		1,705,000		-		1,705,000
Downtown Revitalization Ser. 2000		180,000		-		70,000		110,000
Total	\$	6,560,000	\$	2,780,000	\$	465,000	\$	8,875,000

The annual debt service requirements to maturity for the general obligation bonds to be paid with tax levies is as follows:

Year ending <u>December 31,</u> 2011 2012 2013 2014 2015	\$ Principal 480,000 540,000 2,325,000 675,000 565,000	\$	<u>Interest</u> 275,253 265,044 245,573 197,456 173,400	\$ Total Debt <u>Service</u> 755,253 805,044 2,570,573 872,456 738,400
2016-2020	3,070,000		547,587	3,617,587
2021-2025	845,000		166,932	1,011,932
2026-2029	 375,000		44,905	 419,905
Totals	\$ 8,875,000	<u>\$</u>	1,916,149	\$ 10,791,149

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 6 - Long-term Debt and Notes Payable (Continued)

<u>Temporary Notes.</u> The City also issues temporary notes to fund construction of infrastructure, pending permanent financing. The Series 2008 Temporary Notes were retired in 2010.

Following is a summary of changes in long-term debt for the year ended December 31, 2010

	Beginning	Additions	Reductions	Ending
	Principal	to	of	Principal
Type of Issue	Outstanding	Principal	Principal	<u>Outstanding</u>
Series 2008	<u>\$ 1,770,000 </u>	<u>; -</u>	<u>\$ 1,770,000</u>	<u>\$ -</u>
Total	<u>\$ 1,770,000 </u>	; -	<u>\$ 1,770,000</u>	<u>\$</u> -

Enterprise Fund General Obligation Bonds. Bonds of this type outstanding at year end are as follows:

Purpose	Date Issued	Maturity <u>Date</u>	Interest Rate	Orių erest Rate <u>Am</u>		utstanding Amount
South Water Tower Water and Sewer Improvement	7/15/06 12/01/02	9/1/16 12/1/16	3.7 - 4.1% 3.5 - 4.5%	\$	370,000 1,510,000	\$ 240,000 710,000
Total				\$	1,880,000	\$ 950,000

Following is a summary of changes in enterprise fund general obligation bonds for the year ended December 31, 2010:

Type of Issue	Beginning	Additions	Reductions	Ending	
	Principal	to	of	Principal	
	<u>Outstanding</u>	<u>Principal</u>	<u>Principal</u>	<u>Outstanding</u>	
South Water Tower	\$ 275,000	\$	\$ 35,000	\$ 240,000	
Water and Sewer Improvement	815,000		105,000		
Total	<u>\$ 1,090,000</u>	<u>\$</u> -	<u>\$ 140,000</u>	<u>\$ </u>	

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 6 - Long-term Debt and Notes Payable (Continued)

Enterprise funds general obligation bonds debt service requirements to maturity:

			Total
Year ending			Debt
December 31,	Principal	Interest	<u>Service</u>
2011	\$ 140,000	\$ 39,933	\$ 179,933
2012	145,000	34,368	179,368
2013	155,000	28,475	183,475
2014	160,000	22,045	182,045
2015	170,000	15,265	185,265
2016-2018	 180,000	 7,920	 187,920
Totals	\$ 950,000	\$ 148,005	\$ 1,098,005

<u>Notes Payable.</u> The City has entered into loan agreements with the Kansas Department of Health and Environment for sewer improvements. The City will repay these loans over a 20 year period ending in September of 2013. The gross interest rates being charged on these loans range from 3.34% to 4.03%. Of this, .25% is a service fee.

Following is a summary of changes in the revolving loan for the year ended December 31, 2010:

	Beginning Principal			Additions to			ductions of	Ending Principal		
Type of Issue	Outstanding			Principal		<u>P</u>	rincipal	Outstanding		
KDHE Revolving Loan	\$	242,686	\$		-	\$	76,093	\$	166,593	

Required payments are as follows as of December 31, 2010:

Year ending			Total Debt
•			
December 31,	<u>Principal</u>	<u>Interest</u>	<u>Service</u>
2011	\$ 80,094	\$ 5,334	\$ 85,428
2012	62,386	2,522	64,908
2013	 24,113	 456	 24,569
Totals	\$ 166,593	\$ 8,312	\$ 174,905

In 2003, the City authorized the execution of a \$4,862,372 loan with the Kansas Department of Health and Environment for the construction of a new sewer plant. The City will repay this loan over a 20 year period ending in March of 2026. The gross interest rates being charged on these loans are 3.08%. Of this, .25% is a service fee.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 6 - Long-term Debt and Notes Payable (Continued)

Following is a summary of changes in the revolving loan for the year ended December 31, 2010:

	Beginning	Additions	Reductions	Ending		
	Principal	to	of	Principal		
Type of Issue	<u>Outstanding</u>	Principal	Principal	<u>Outstanding</u>		
KDHE Revolving Loan	<u>\$ 4,090,825</u>	<u>\$ 128,962</u>	<u>\$ </u>	<u>\$ 4,166,499</u>		

Required payments, for entire amount of proceeds, are as follows on the loan as of December 31, 2010:

				Total
Year ending				Debt
December 31,		Principal	Interest	<u>Service</u>
2011	\$	136,639	\$ 131,724	\$ 268,364
2012		140,880	127,828	268,708
2013		145,253	123,810	269,063
2014		149,761	119,668	269,429
2015		154,409	115,397	269,806
2016-2021		1,490,312	468,317	1,958,629
2022-2026	_	1,949,244	 196,729	 2,145,973
Totals	\$	4,166,499	\$ 1,283,472	\$ 5,449,971

In 2009, the City authorized the execution of two loans with the Kansas Department of Transportation for the completion of various street infrastructure projects. Total proceeds for the two loans will be \$214,893 and \$550,077, respectively. The City will repay the loans over a 20 year period ending in August of 2029. Debt service payments to maturity are not yet available as the City has not made all of the draws on the loans as of December 31, 2010. Outstanding balances on these loans were \$178,512 and \$466,960 at December 31, 2010.

In 2010, the City authorized the execution of a water supply loan with the Kansas Department of Health and Environment. Total proceeds for the loan will be \$3,007,519. The City will repay the loan over a 20 year period ending in February 2032. The gross interest rate being charged on this loan is 3.63%. Debt service payments to maturity are not yet available as the City has not made all the draws on the loan as of December 31, 2010. The outstanding balance on this loan was \$1,523,741 at December 31, 2010.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 7 - Leases

The City has entered into lease agreements as lessee for financing the acquisition of equipment. These lease agreements qualify as capital leases for accounting purposes.

Following is a summary of changes in leases for the year ended December 31, 2010:

Type of Issue	Р	eginning rincipal tstanding	Additions to <u>Principal</u>		 eductions of Principal	F	Ending Principal utstanding
2008 Crown Victoria (2)	\$	28,663	\$	-	\$ 28,663	\$	-
27 V Force Coats		31,163		-	8,655		22,508
Fire Trucks (2)		298,411		-	33,706		264,705
2011 Ford F250		-		35,000	-		35,000
2011 Crown Victoria		-		20,002	-		20,002
Ford Fire Truck		16,402		-	 5,333		11,069
Totals	\$	374,639	\$	55,002	\$ 76,357	\$	353,284

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2010, were as follows:

Year Ending	P	Payment			
December 31,		Due			
2011	\$	80,260			
2012		79,847			
2013		58,295			
2014		54,012			
2015		54,012			
2016 - 2017		83,882			
Total minimum lease payments		410,307			
Less: amount representing interest		57,023			
Present value of minimum lease payments	\$	353,284			
	_				

NOTE 8 - Water Purchase Contract

The City has water purchase contracts with Public Wholesale Water Supply District No. 6 of Tonganoxie, Kansas. The contracts require the City to make minimum monthly payments. The contract requires minimum monthly payments for a term of 20 years beginning in 1997. The City's payment is approximately \$15,600 per year.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 9 - Lease Purchase Agreement - Contingent Liability

The City has entered into a lease purchase agreement with Energy and Environmental Systems, Inc. (lessee) for the Perka building. The City originally acquired the building under a separate lease purchase agreement with the First State Bank & Trust (bank) of Tonganoxie, Kansas in 1995. The leasing arrangement is for the lessee to continue the payments as set forth in the original lease agreement the City had with the bank, with ownership transferring upon paying off the balance of the lease. In addition, the lessee paid a down payment of \$90,000 to acquire the property. The terms of the agreement call for monthly payments of \$2,687 with an interest rate of 6.25%. In the event the lease defaults, the City is responsible to pay the balance left on the lease.

The future minimum lease payments the City is obligated to pay the bank are as follows:

Year Ending December 31,	Ρ	Payment <u>Due</u>				
2011	\$	32,256				
2012		8,848				
Total minimum lease payments		41,104				
Less: amount representing interest		2,600				
Present value of minimum lease payments	\$	38,504				

NOTE 10 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 11 – Recreation Commission COP's

The City has entered into an Interlocal agreement with the Tonganoxie Recreation Commission to open a line of credit. The recreation commission is assuming these payments as part of a lease purchase agreement with the city. This debt has been issued to purchase land for the construction of athletic facilities. The following is a summary of the changes in the line of credit for 2010:

	Beginning Principal		Additions to		Re	eductions of	Ending Principal		
Type of Issue	Outstanding		Principal		Principal		Outstanding		
Tonganoxie Recreation Lease	\$	418,734	\$	275,214	\$	58,316	\$	635,632	