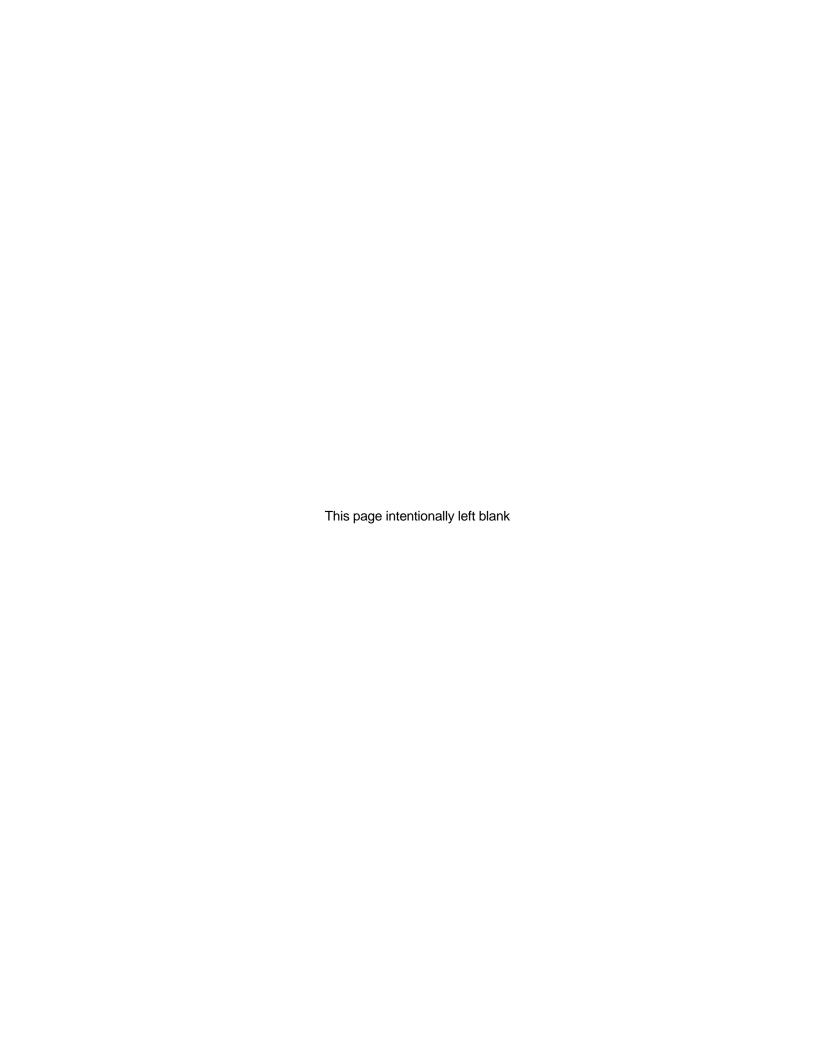
CITY OF TONGANOXIE, KANSAS FINANCIAL STATEMENTS

Year ended December 31, 2009



FINANCIAL STATEMENTS Year ended December 31, 2009

TABLE OF CONTENTS

	Page <u>Number</u>
INTRODUCTORY SECTION	
Table of Contents	i
FINANCIAL SECTION	
Independent Auditor's Report on the Financial Statements	1 - 2
STATEMENT 1 Summary of Cash Receipts, Expenditures and Unencumbered Cash	3
STATEMENT 2 Summary of Expenditures - Actual and Budget	4
STATEMENT 3 Statement of Cash Receipts and Expenditures - Actual and Budget and Actual only	
General Fund Special Parks and Recreation Fund Special Highway Fund Library Fund Employee Benefit Fund Fire Department Equipment Reserve Fund Police Department Equipment Reserve Fund Law Enforcement Trust Fund Transient Guest Tax Fund Bond and Interest Fund Capital Project Fund Water Fund Sewer Fund Sanitation Fund Agency Funds	5 6 7 8 9 10 11 12 13 14 15 16 17 18
Notes to the Financial Statements	20 - 29

LOWENTHAL, WEBB & ODERMANN, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

900 Massachusetts, Suite 301 Lawrence, Kansas 66044-2868 Phone: (785) 749-5050

Fax: (785) 749-5061 Website: www.lswwcpa.com David A. Lowenthal, CPA Patricia L. Webb, CPA Audrey M. Odermann, CPA

Abram M. Chrislip, CPA Caroline H. Eddinger, CPA Grant A. Huddin, CPA Brian W. Nyp, CPA

Members of American Institute and Kansas Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS

Mayor and City Council City of Tonganoxie, Kansas

We have audited the accompanying primary government financial statements of the City of Tonganoxie, Kansas (the City), as of and for the year ended December 31, 2009, as listed in the table of contents. These financial statements are the responsibility of the management of the City of Tonganoxie, Kansas. Our responsibility is to express an opinion on these financial statements based on our audit. The prior year partial comparative information has been derived from the City's financial statements for the year ended December 31, 2008. In our report dated September 14, 2009, on those financial statements, we expressed an adverse opinion as to presentation on the basis of generally accepted accounting principles and an unqualified opinion as to presentation on the Kansas prescribed basis of accounting.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the "Kansas Municipal Audit Guide." Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. The primary government financial statements referred to above do not include the financial data of component units of the City of Tonganoxie, Kansas as of December 31, 2009.

As described in Note 1, the City of Tonganoxie, Kansas prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other that accounting principles generally accepted in the United States of America.

In our opinion, because of the omission of the financial data of component units of the City of Tonganoxie, Kansas, and, because of the City's policy to prepare its financial statements on the basis of accounting discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the government activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Tonganoxie, Kansas, as of December 31, 2009, or the respective changes in financial position for the year then ended.

Also, in our opinion, the primary government financial statements referred to above present fairly, in all material respects, the fund cash and unencumbered cash balances of the City of Tonganoxie, Kansas, as of December 31, 2009, and its cash receipts and expenditures by fund, and fund budget to actual comparisons, for the year then ended, taken as a whole, on the prescribed basis of accounting described in Note 1.

The financial statements include partial prior-year comparative information. Such information does not include all of the information required for a presentation in conformity with the Kansas prescribed basis of accounting. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2008, from which such partial information was derived.

August 25, 2010

Lowenthal, Well & Odermann, P. A.

CITY OF TONGANOXIE, KANSAS SUMMARY OF CASH RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH For the year ended December 31, 2009

<u>Funds</u>	Une	Restated Beginning encumbered Cash Balances	Prior Year Cancelled Encumbrances	Cash <u>Receipts</u>	<u>Expenditures</u>	Un	Ending encumbered Cash <u>Balance</u>	En an	Add: outstanding cumbrances d Accounts Payable		Ending Cash <u>Balance</u>
General	\$	851,784	\$ -	\$1,519,648	\$ 2,020,148	\$	351,284	\$	35,005	\$	386,289
Special Revenue Funds:											
Special Parks and Recreation		13,531	-	2,967	13,936		2,562		-		2,562
Special Highway		393,818	-	2,032,120	3,032,284		[606,346]		74,569		[531,777]
Library		-	-	268,388	268,388		-		-		-
Employee Benefit		76,198	-	538,874	498,048		117,024		-		117,024
Fire Department Equipment Reserve		101,675	-	77,478	72,102		107,051		-		107,051
Police Department Equipment Reserve		11,043	-	11,760	9,063		13,740		-		13,740
Law Enforcement Trust		2,260	-	750	-		3,010		-		3,010
Transient Guest Tax		4,752	-	4,431	4,000		5,183		-		5,183
Debt Service Fund:											
Bond and Interest		752,877	-	311,571	453,233		611,215		-		611,215
Capital Project		108,235	-	595,272	361,965		341,542		-		341,542
Enterprise Funds:											
Water		496,580	-	1,304,238	1,203,442		597,376		6,212		603,588
Sewer		1,071,428	_	548,389	860,739		759,078		6,802		765,880
Sanitation		34,428	-	300,689	298,240		36,877		22,833		59,710
							-				
Totals	\$	3,918,609	\$ -	\$7,516,575	\$ 9,095,588	\$	2,339,596	\$	145,421	\$	2,485,017
			Composition of C	Cash:							
First State Bank & Trust of Tonganoxie, Kansas General checking Certificate of deposit Revolving loan								\$	2,430,965 56,835 62		
			Total Cash								2,487,863
			Less: Agency Fu	unds per State	ement 3, 15 of	15				_	[2,846]
			Total Reporting E	Entity (Excludi	ng Agency Fur	ıds)				\$	2,485,017

CITY OF TONGANOXIE, KANSAS SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET For the year ended December 31, 2009

<u>Funds</u>	Certified <u>Budget</u>	Certified Qualifying Budget for Chargeable to		Expenditures Chargeable to Current Year	Variance Positive [Negative]
General	\$2,250,514	\$ -	\$ 2,250,514	\$ 2,020,148	\$ 230,366
Special Revenue Funds:					
Special Parks and Recreation	17,600	-	17,600	13,936	3,664
Special Highway	3,052,917	-	3,052,917	3,032,284	20,633
Library	316,939	-	316,939	268,388	48,551
Employee Benefit	628,900	-	628,900	498,048	130,852
Fire Department Equipment Reserve	86,370	-	86,370	72,102	14,268
Police Department Equipment Reserve	10,000	-	10,000	9,063	937
Law Enforcement Trust	2,100	-	2,100	-	2,100
Transient Guest Tax	4,000	-	4,000	4,000	-
Debt Service Fund:					
Bond and Interest	532,456	-	532,456	453,233	79,223
Capital Project Fund	1,652,857	-	1,652,857	361,965	1,290,892
Enterprise Funds:					
Water	5,885,362	-	5,885,362	1,203,442	4,681,920
Sewer	1,360,390	-	1,360,390	860,739	499,651
Sanitation	337,508	-	337,508	298,240	39,268

CITY OF TONGANOXIE, KANSAS GENERAL FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

			Current Year						
		Prior					\	/ariance	
		Year					F	Positive	
	_	Actual	_	Actual		Budget_	[]	legative]	
Cash Receipts						•	_		
Taxes	\$	594,543	\$	644,135	\$	456,351	\$	187,784	
Intergovernmental		562,871		494,626		753,300		[258,674]	
Licenses and permits		58,707		36,668		54,925		[18,257]	
Fines and fees		176,550		198,764		200,000		[1,236]	
Use of money and property		105,922		24,421		201,600		[177,179]	
Charges for services		77,759		114,561		78,000		36,561	
Economic development		55,693		-		-		-	
Miscellaneous		4,033		6,473		8,484		[2,011]	
Total Cash Receipts	_	1,636,078		1,519,648	\$ ^	1,752,660	\$	[233,012]	
Expenditures and Transfers Subject to Budget									
General government		145,843		147,320	\$	97,592	\$	[49,728]	
Administration		282,149		415,107	Ψ	395,275	Ψ	[19,832]	
Police department		602,887		657,600		737,710		80,110	
Fire department		257,514		243,986		347,925		103,939	
Highway and streets		297,682		360,638		434,076		73,438	
Swimming pool		102,794		138,474		105,344		[33,130]	
Equipment reserve		25,994		7,301		-		[7,301]	
Contingency reserve		3,989		6,717		_		[6,717]	
Animal control		10,952		17,700		13,850		[3,850]	
Court and legal department		16,319		23,555		117,073		93,518	
Miscellaneous		-,		1,750		1,669		[81]	
Total Expenditures and Transfers Subject to Budget	_	1,746,123		2,020,148	\$ 2	2,250,514	\$	230,366	
Evene Idelinional of revenue									
Excess [deficiency] of revenues		[440 045]		[500 500]					
over [under] expenditures		[110,045]		[500,500]					
Unencumbered Cash, Beginning		961,829		851,784					
Unencumbered Cash, Ending	\$	851,784	\$	351,284					

CITY OF TONGANOXIE, KANSAS SPECIAL PARKS AND RECREATION FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

					rent Year					
		Prior						ariance		
		Year Actual	Actual			Budget		Positive [Negative]		
		Actual		Actual		<u>buuget</u>	<u>[1469alive]</u>			
Cash Receipts										
Intergovernmental	\$	7,784	\$	2,967	\$	7,500	\$	[4,533]		
Total Cash Receipts		7,784		2,967	\$	7,500	\$	[4,533]		
Expenditures and Transfers Subject to Budget Culture and recreation										
Contractual services	_	15,561		13,936	\$	17,600	\$	3,664		
Total Expenditures and Transfers Subject to Budget		15,561		13,936	\$	17,600	\$	3,664		
Excess [deficiency] of revenues over [under] expenditures		[7,777]		[10,969]						
Unencumbered Cash, Beginning		21,308		13,531						
Unencumbered Cash, Ending	\$	13,531	\$	2,562						

CITY OF TONGANOXIE, KANSAS SPECIAL HIGHWAY FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

	Prior Year Actual	Actual	Budget	Variance Positive [Negative]		
Cash Receipts Intergovernmental Bond premium	\$ 158,684	\$ 704,779 2,612	\$ 149,588	\$ 555,191 2,612		
Bond proceeds	11,302	1,324,729	2,289,883	[965,154]		
Total Cash Receipts	169,986	2,032,120	\$ 2,439,471	\$ [407,351]		
Expenditures and Transfers Subject to Budget Public works Debt service	1,027,670 32,156	1,300,368 1,731,916	\$ 3,052,917	\$ 1,752,549 [1,731,916]		
Total Expenditures and Transfers Subject to Budget	1,059,826	3,032,284	\$ 3,052,917	\$ 20,633		
Excess [deficiency] of revenues over [under] expenditures	[889,840]	[1,000,164]				
Unencumbered Cash, Beginning	1,283,658	393,818				
Unencumbered Cash, Ending	\$ 393,818	\$ [606,346]				

CITY OF TONGANOXIE, KANSAS LIBRARY FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

		Current Year							
	Prior			Variance Positive					
	Year <u>Actual</u>	Actual	Actual Budget						
				[Negative]					
Cash Receipts Taxes	\$ 267,814	\$ 268,388	\$ 329,818	\$ [61,430]					
Total Cash Receipts	267,814	268,388	\$ 329,818	<u>\$ [61,430]</u>					
Expenditures and Transfers Subject to Budget Appropriation Miscellaneous	267,814 	268,388 	\$ 315,822 1,117	\$ 47,434 1,117					
Total Expenditures and Transfers Subject to Budget	267,814	268,388	\$ 316,939	\$ 48,551					
Excess [deficiency] of revenues over [under] expenditures	-	-							
Unencumbered Cash, Beginning									
Unencumbered Cash, Ending	<u>\$</u>	<u>\$ -</u>							

CITY OF TONGANOXIE, KANSAS EMPLOYEE BENEFIT FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

		Current Year								
	Prior Year <u>Actual</u>		Actual	_	<u>Budget</u>	F	/ariance Positive legative]			
Cash Receipts Taxes	\$ 332,270	\$	384,299	\$	398,643	\$	[14,344]			
Miscellaneous Transfers in	 19,608 117,012	_	27,995 126,580	_	50,000 126,580	<u> </u>	[22,005]			
Total Cash Receipts	 468,890		538,874	\$	575,223	\$	[36,349]			
Expenditures and Transfers Subject to Budget General government Personal services	457,385		498,048	\$	627,213	\$	129,165			
Miscellaneous	 		-	_	1,687	_	1,687			
Total Expenditures and Transfers Subject to Budget	 457,385		498,048	<u>\$</u>	628,900	\$	130,852			
Excess [deficiency] of revenues over [under] expenditures	11,505		40,826							
Unencumbered Cash, Beginning	 64,693		76,198							
Unencumbered Cash, Ending	\$ 76,198	\$	117,024							

CITY OF TONGANOXIE, KANSAS FIRE DEPARTMENT EQUIPMENT RESERVE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

			Current Year	r		
	Prior			Variance		
	Year	Actual	Dudget	Positive		
	<u>Actual</u>	<u>Actual</u>	<u>Budget</u>	[Negative]		
Cash Receipts						
Fines and fees	\$ 48,790	\$ 77,478	\$ 67,536	\$ 9,942		
Total Cash Receipts	48,790	77,478	\$ 67,536	\$ 9,942		
Expenditures and Transfers Subject to Budget Capital outlay	54,370	72,102	\$ 86,370	\$ 14,268		
Total Expenditures and Transfers Subject to Budget	54,370	72,102	\$ 86,370	\$ 14,268		
Excess [deficiency] of revenues						
over [under] expenditures	[5,580]	5,376				
Unencumbered Cash, Beginning	107,255	101,675				
Unencumbered Cash, Ending	\$ 101,675	\$ 107,051				

CITY OF TONGANOXIE, KANSAS POLICE DEPARTMENT EQUIPMENT RESERVE FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

		Current Year						
	Prior			Variance				
	Year <u>Actual</u>	<u>Actual</u>	Positive [Negative]					
			<u>Budget</u>	<u>[gem.e]</u>				
Cash Receipts Fines and fees	\$ 7,170	\$ 11,760	\$ 7,000	\$ 4,760				
Total Cash Receipts	7,170	11,760	\$ 7,000	\$ 4,760				
Expenditures and Transfers Subject to Budget Capital outlay	3,099	9,063	\$ 10,000	\$ 937				
Total Expenditures and Transfers Subject to Budget	3,099	9,063	\$ 10,000	\$ 937				
Excess [deficiency] of revenues over [under] expenditures	4,071	2,697						
Unencumbered Cash, Beginning	6,972	11,043						
Unencumbered Cash, Ending	\$ 11,043	\$ 13,740						

CITY OF TONGANOXIE, KANSAS LAW ENFORCEMENT TRUST FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

			Current Year								
		Prior						ariance			
		Year <u>Actual</u>		<u>Actual</u>	<u>_l</u>	Budget_		ositive egative]			
Cash Receipts	•		•		•		•				
Grants	\$	9	\$	750	\$		<u>\$</u>	750			
Total Cash Receipts	_	9		750	\$		\$	750			
Expenditures and Transfers Subject to Budget Grant expenditures		<u>-</u>	_	<u>-</u>	\$	2,100	\$	2,100			
Total Expenditures and Transfers Subject to Budget					\$	2,100	\$	2,100			
Excess [deficiency] of revenues over [under] expenditures		9		750							
Unencumbered Cash, Beginning	_	2,251		2,260							
Unencumbered Cash, Ending	\$	2,260	\$	3,010							

CITY OF TONGANOXIE, KANSAS TRANSIENT GUEST TAX FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

			Current Year								
	Υ	rior ear ctual	_A	ctual_	Budget		Р	ariance ositive egative]			
Cash Receipts Intergovernmental	\$	793	\$	4,431	\$	1,000	\$	3,431			
Total Cash Receipts		793		4,431	\$	1,000	\$	3,431			
Expenditures and Transfers Not Subject to Budget Contractual services		100		4,000	\$	4,000	\$	<u>-</u>			
Total Expenditures and Transfers Not Subject to Budget		100		4,000	\$	4,000	\$				
Excess [deficiency] of revenues over [under] expenditures		693		431							
Unencumbered Cash, Beginning		4,059		4,752							
Unencumbered Cash, Ending	\$	4,752	\$	5,183							

CITY OF TONGANOXIE, KANSAS BOND AND INTEREST FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

	Prior Year Actual	<u>Actual</u>		_	<u>Budget</u>		/ariance Positive Negative]
Cash Receipts Taxes	\$ 355,978	\$	286,300	\$	271,292	\$	15,008
Bond proceeds	 356,213		25,271				25,271
Total Cash Receipts	 712,191		311,571	\$	271,292	<u>\$</u>	40,279
Expenditures and Transfers Subject to Budget Debt service Principal	181,000		186,000	\$	381,454	\$	195,454
Interest and other charges Reserves Miscellaneous	 107,409 - -		267,233 - <u>-</u>		100,000 51,002		[267,233] 100,000 51,002
Total Expenditures and Transfers Subject to Budget	 288,409		453,233	\$	532,456	\$	79,223
Excess [deficiency] of revenues							
over [under] expenditures	423,782		[141,662]				
Unencumbered Cash, Beginning	 329,095		752,877				
Unencumbered Cash, Ending	\$ 752,877	\$	611,215				

CITY OF TONGANOXIE, KANSAS CAPITAL PROJECT FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

	Prior Year			Variance Positive		
	<u>Actual</u>	<u>Actual</u>	<u>Budget</u>	[Negative]		
Cash Receipts Intergovernmental Bond proceeds Proceeds from sale Miscellaneous	\$ 297,770 1,638,200 34,045 1,050	\$ 296,096 294,476 4,700	\$ 291,467 1,365,000 - -	\$ 4,629 [1,070,524] 4,700		
Total Cash Receipts	1,971,065	595,272	\$ 1,656,467	<u>\$[1,061,195]</u>		
Expenditures and Transfers Subject to Budget Capital outlay	5,218,012	361,965	\$ 1,652,857	\$ 1,290,892		
Total Expenditures and Transfers Subject to Budget	5,218,012	361,965	\$ 1,652,857	\$ 1,290,892		
Excess [deficiency] of revenues over [under] expenditures	[3,246,947]	233,307				
Unencumbered Cash, Beginning	3,355,182	108,235				
Unencumbered Cash, Ending	\$ 108,235	\$ 341,542				

CITY OF TONGANOXIE, KANSAS WATER FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

	_	Current Year						
	Prior				Variance			
	Year					Positive		
	<u>Actual</u>	<u>Actual</u>		<u>Budget</u>		[Negative]		
Cash Receipts	0 4 455 000	Φ 4 400 000	•	000 700	Φ.	540 500		
Charges for services	\$ 1,155,900	\$ 1,189,238	\$	669,700	\$	519,538		
Special assessments	-	-		215,460		[215,460]		
Bond proceeds Transfer in	105.000	100.000		5,015,000		[5,015,000]		
	105,000	100,000		2E 000		100,000		
Miscellaneous	13,750	15,000	_	25,000		[10,000]		
Total Cash Receipts	1,274,650	1,304,238	\$	5,925,160	\$	[4,620,922]		
Expenditures and Transfers Subject to Budget			_		_			
Production and distribution	693,256	493,539	\$	504,188	\$	10,649		
Debt service	415,146	504,211		307,467		[196,744]		
Capital outlay	124,128	46,985		5,015,000		4,968,015		
Transfers out	179,863	158,707		58,707		[100,000]		
Total Expenditures and Transfers Subject to Budget	1,412,393	1,203,442	\$	5,885,362	\$	4,681,920		
			<u>-</u>		<u> </u>	, ,		
Excess [deficiency] of revenues								
over [under] expenditures	[137,743]	100,796						
Unencumbered Cash, Beginning	634,323	496,580						
Unencumbered Cash, Ending	\$ 496,580	\$ 597,376						
S. S	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,						

CITY OF TONGANOXIE, KANSAS SEWER FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

			Current Year		
	Prior Year <u>Actual</u>	<u>Actual</u>	Variance Positive [Negative]		
Cash Receipts Charges for services Loan draws	\$ 574,823 459,502	\$ 548,389	<u>Budget</u> \$ 598,350	\$ [49,961]	
Miscellaneous	845		628,042	[628,042]	
Total Cash Receipts	1,035,170	548,389	\$ 1,226,392	<u>\$ [678,003]</u>	
Expenditures and Transfers Subject to Budget Plant operating costs Capital outlay Debt service Transfers out	247,934 105,096 236,801 34,552	288,853 249,079 263,342 59,465	\$ 313,082 751,042 236,801 59,465	\$ 24,229 501,963 [26,541]	
Total Expenditures and Transfers Subject to Budget	624,383	860,739	\$ 1,360,390	\$ 499,651	
Excess [deficiency] of revenues over [under] expenditures	410,787	[312,350]			
Unencumbered Cash, Beginning	660,641	1,071,428			
Unencumbered Cash, Ending	\$ 1,071,428	\$ 759,078			

CITY OF TONGANOXIE, KANSAS SANITATION FUND

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL AND BUDGET

	Current Year							
		Prior					Variance	
		Year <u>Actual</u>		Astual Dudget			Positive [Negative]	
Cash Receipts		Actual		<u>Actual</u>		<u>Budget</u>	117	iegativej
Charges for services	\$	284,103	\$	300,689	\$	340,000	\$	[39,311]
Total Cash Receipts	_	284,103		300,689	\$	340,000	\$	[39,311]
Expenditures and Transfers Subject to Budget								
Contractual services		279,789		289,832	\$	329,100	\$	39,268
Transfer out	_	7,597	_	8,408	_	8,408		<u>-</u>
Total Expenditures and Transfers Subject to Budget		287,386		298,240	\$	337,508	\$	39,268
Excess [deficiency] of revenues								
over [under] expenditures		[3,283]		2,449				
Unencumbered Cash, Beginning		37,711		34,428				
Unencumbered Cash, Ending	\$	34,428	\$	36,877				

CITY OF TONGANOXIE, KANSAS AGENCY FUNDS

STATEMENT OF CASH RECEIPTS AND EXPENDITURES ACTUAL ONLY

For the year ended December 31, 2009

	Balance December 31, <u>2008</u>	Expenditures	Balance December 31, s 2009		
Payroll clearing Revolving loan	\$ 5,490 24,688	\$ 1,499,728 11,874	\$ 1,502,434 36,500	\$ 2,784 62	
Total	\$ 30,178	\$ 1,511,602	\$ 1,538,934	\$ 2,846	

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 1 - Summary of Significant Accounting Policies

Financial Reporting Entity

The City of Tonganoxie, Kansas (the City), is a municipal corporation governed by an elected mayor and five-member council. These financial statements present the City (the primary government) and exclude all component units of which the City appointed a voting majority of the unit's board and the City is either able to impose its will on the unit or a financial benefit or burden relationship exists. The financial statements of the City consist only of the funds of the primary government.

Component Unit That Is Not Presented

The Tonganoxie Public Library (Library) serves the citizens within the City's jurisdiction. Acquisition or disposition of real property by the Library must be approved by the City. Bond issues must be approved by the City. The Library is not included in this report of the primary government. Financial statements for the Library may be obtained at the Library's office in Tonganoxie, Kansas.

Basis of Accounting

These financial statements are presented on a basis of accounting which demonstrates compliance with the cash basis and budget laws of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund. Cash disbursements are recognized when the cash balance of a fund is decreased. For an interfund transaction, a cash disbursement is recorded in the fund from which the cash is transferred. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract.

Departure from Accounting Principles Generally Accepted in the United States of America (GAAP)

The basis of accounting described above results in a financial statement presentation which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown non-cash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented.

Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with accounting principles generally accepted in the United States of America. Capital assets that account for the land, buildings, and equipment owned by the City are not presented in the financial statements. Also, long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.

The City has a GAAP waiver from accounting principles generally accepted in the United States of America which allows the municipality to use the prescribed basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Fund Descriptions

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts, recording cash balances and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

Governmental Fund Types

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's cash resources and the related liabilities (other than those in the proprietary funds) are accounted for through governmental funds. The measurement focus is based upon changes in cash and unencumbered cash.

<u>General Fund</u> - to account for all unrestricted cash except that required to be accounted for in another fund. This is the principal operating fund of the City.

<u>Special Revenue Funds</u> - are used to account for revenues derived from specific taxes, governmental grants or other revenue sources which are restricted to finance particular functions or activities of the City.

The <u>Bond and Interest Fund</u> is used to account for the accumulation of cash for, and the payment of, principal, interest and other related costs of the City's general obligation bonds.

<u>Capital Project Funds</u> are used to account for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). Principal sources of revenue are municipal long-term debt proceeds, special assessments and interest income.

Proprietary Fund Types

The proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those often found in the private sector. The City's proprietary fund types are:

<u>Enterprise Funds</u> - to account for operations that are financed and operated in a manner similar to private business enterprise - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Fiduciary Fund Types

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent on behalf of others.

<u>Agency Funds</u> are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the City holds for others in an agency capacity.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the city council to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. The 2009 budget was amended for the Special Parks and Recreation Fund and the Special Highway Fund.

The statutes permit transferring budgeted amounts between accounts within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the statutory basis of accounting, in which revenues are recognized when cash is received, and expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for capital projects funds, agency funds, and certain special revenue funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the city council.

NOTE 2 - Deposits

The City's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county in which the City is located or in an adjacent county and the banks provide an acceptable rate for active funds.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 3 - Interfund Transactions

Transfers were as follows:

	<u>From</u>	<u>To</u>		
Water Fund	\$ 158,707	\$	100,000	
Sewer Fund	59,465		-	
Sanitation Fund	8,408		-	
Employee Benefit Fund	 <u>-</u>		126,580	
	\$ 226,580	\$	226,580	

NOTE 4 - Retirement Plans

Plan Description. The City participates in the Kansas Public Employees Retirement System ("KPERS"), a cost - sharing multiple - employer defined benefit pension plan as provided by K.S.A. 74-4901. et seq. KPERS provides retirement benefits, life insurance, disability income benefits and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 South Kansas, Suite 100; Topeka, Kansas 66603) or by calling 1-888-275-5737.

Funding Policy. K.S.A. 74-4919 establishes KPERS member-employee contribution rate at 4% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve bases. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate was 6.54% from January 1 to February 28, 2009 and 5.54% from March 1 to December 31, 2009. The employer contributions to KPERS for the years ending December 31, 2009, 2008 and 2007 were \$83,085, \$72,301, and \$59,089 respectively, equal to the required contributions for each year.

NOTE 5 - Compensated Absences

It is the City's policy to permit employees to earn non-cumulative vacation at different intervals based on length of service. The liability for compensated vacation time at December 31, 2009 is \$29,012. Sick leave accrues at 12 days per year and accumulates to a maximum of 90 days. No liability is reported for unpaid accumulated sick leave.

NOTE 6 - Long-term Debt and Notes Payable

<u>General Obligation Bonds.</u> The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary funds if they are expected to be repaid from proprietary fund revenues.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 6 - Long-term Debt and Notes Payable (Continued)

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued with equal amounts of principal maturing each year. General obligation bonds, except for those of enterprise funds, currently outstanding are as follows:

Purpose	Date Issued	Maturity <u>Date</u>	Interest Rate		Original <u>Amount</u>	С	utstanding <u>Amount</u>
Improvements Ser. 2009	4/1/09	9/1/29	2.80 - 4.75%	\$	1,350,000	\$	1,350,000
General Improvements Ser. 2004	6/15/04	9/1/14	3.25 - 4.3%		1,065,000		645,000
Public Works Building Ser. 2007	10/15/07	9/1/22	3.55 - 3.95%		1,720,000		1,720,000
Swimming Pool and Water Park Ser. 2007	10/15/07	9/1/17	3.50 - 3.7%		2,990,000		2,665,000
Downtown Revitalization Ser. 2000	12/01/00	9/1/21	4.85 - 6.50%	_	630,000	_	180,000
Total				\$	7,755,000	\$	6,560,000

Following is a summary of changes in long-term debt for the year ended December 31, 2009:

Type of Issue	Beginning Principal <u>Outstanding</u>		to		Reductions of <u>Principal</u>	Ending Principal Outstanding	
Road Improvements Ser. 1999	\$	1,000	\$ -	\$	1,000	\$	-
General Improvements Ser. 2004		760,000	-		115,000		645,000
Public Works Building Ser. 2007		1,720,000	-		-		1,720,000
Swimming Pool and Water Park Ser. 2007		2,865,000	-		200,000		2,665,000
Improvements Ser. 2009		-	1,350,000				1,350,000
Downtown Revitalization Ser. 2000		250,000	 		70,000	_	180,000
Total	\$	5,596,000	\$ 1,350,000	\$	386,000	\$	6,560,000

The annual debt service requirements to maturity for the general obligation bonds to be paid with tax levies is as follows:

Year ending December 31,	<u>Principal</u>	Interest	Total Debt <u>Service</u>
2010	\$ 465,000	\$ 272,229	\$ 737,229
2011	480,000	232,383	712,383
2012	520,000	215,216	735,216
2013	600,000	196,261	796,261
2014	635,000	174,168	809,168
2015-2019	2,355,000	544,351	2,899,351
2020-2024	1,045,000	209,190	1,254,190
2025-2029	 460,000	66,270	526,270
Totals	\$ 6,560,000	\$ 1,910,067	\$ 8,470,067

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 6 - Long-term Debt and Notes Payable (Continued)

<u>Temporary Notes.</u> The City also issues temporary notes to fund construction of infrastructure, pending permanent financing. The Series 2008 Temporary Notes were issued December 15, 2008, and mature on December 15, 2012.

Following is a summary of changes in temporary notes for the year ended December 31, 2008:

	Beginning	Additions	Reductions	Ending		
	Principal	to	of	Principal		
Type of Issue	Outstanding	<u>Principal</u>	<u>Principal</u>	<u>Outstanding</u>		
Series 2008 Series 2005	\$ 1,770,000 1,715,000	\$ - -	\$ - 1,715,000	\$ 1,770,000 		
Total	\$ 3,485,000	\$ -	\$ 1,715,000	\$ 1,770,000		

Enterprise Fund General Obligation Bonds. Bonds of this type outstanding at year end are as follows:

Purpose	Date Issued	Maturity <u>Date</u>	Interest Rate	Original <u>Amount</u>		Outstanding <u>Amount</u>	
South Water Tower Water and Sewer Improvement	7/15/06 12/01/02	9/1/16 12/1/16	3.7 - 4.1% 3.5 - 4.5%	\$ 370,000 1,510,000	\$	275,000 815,000	
Total				\$ 1,880,000	\$	1,090,000	

Following is a summary of changes in enterprise fund general obligation bonds for the year ended December 31, 2009:

Type of Issue	Beginning Principal <u>Outstanding</u>		Additions to <u>Principal</u>		eductions of Principal	Ending Principal Outstanding		
South Water Tower Water and Sewer Improvement	\$	310,000 915,000	\$		<u>-</u>	\$ 35,000 100,000	\$	275,000 815,000
Total	\$	1,225,000	\$		-	\$ 135,000	\$	1,090,000

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 6 - Long-term Debt and Notes Payable (Continued)

Enterprise funds general obligation bonds debt service requirements to maturity:

			Total
Year ending			Debt
December 31,	<u>Principal</u>	Interest	<u>Service</u>
2010	\$ 140,000	\$ 45,348	\$ 185,348
2011	140,000	39,933	179,933
2012	145,000	34,368	179,368
2013	155,000	28,475	183,475
2014	160,000	22,045	182,045
2015-2018	 350,000	 23,185	 373,185
Totals	\$ 1,090,000	\$ 193,353	\$ 1,283,353

<u>Notes Payable.</u> The City has entered into loan agreements with the Kansas Department of Health and Environment for sewer improvements. The City will repay these loans over a 20 year period ending in September of 2013. The gross interest rates being charged on these loans range from 3.34% to 4.03%. Of this, .25% is a service fee.

Following is a summary of changes in the revolving loan for the year ended December 31, 2009:

	Beginning			Additions			ductions	Ending		
	F	Principal	to				of	Principal		
Type of Issue	<u>Outstanding</u>		<u>Principal</u>			<u>P</u>	<u>rincipal</u>	Outstanding		
KDHE Revolving Loan	\$	316,692	\$		-	\$	74,006	\$	242,686	

Required payments are as follows as of December 31, 2009:

					Total
Year ending					Debt
December 31,		<u>Principal</u>	Interest		<u>Service</u>
2010	\$	77,190	\$ 8,044	\$	85,234
2011		80,094	5,334		85,428
2012		62,110	2,522		64,632
2013	_	23,292	 456	_	23,748
Totals	\$	242,686	\$ 16,356	\$	259,042

In 2003, the City authorized the execution of a \$4,862,372 loan with the Kansas Department of Health and Environment for the construction of a new sewer plant. The City will repay this loan over a 20 year period ending in March of 2026. The gross interest rates being charged on these loans are 3.08%. Of this, .25% is a service fee.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 6 - Long-term Debt and Notes Payable (Continued)

Following is a summary of changes in the revolving loan for the year ended December 31, 2009:

	Beginning Principal	Additions to	Reductions of	Ending Principal		
Type of Issue	Outstanding	<u>Principal</u>	<u>Principal</u>	Outstanding		
KDHE Revolving Loan	\$ 4,051,776	\$ 92,664	\$ 53,615	\$ 4,090,825		

Required payments, for entire amount of proceeds, are as follows on the loan as of December 31, 2009:

			Total
Year ending			Debt
December 31,	<u>Principal</u>	Interest	<u>Service</u>
2010	\$ 32,835	\$ 133,382	\$ 166,217
2011	136,639	131,724	268,364
2012	140,880	127,828	268,708
2013	145,253	123,810	269,063
2014	149,761	119,668	269,429
2015-2019	1,328,165	507,043	1,835,208
2020-2024	2,262,857	262,231	2,525,088
2025-2026	524,907	 11,170	 536,077
Totals	\$ 4,721,298	\$ 1,416,854	\$ 6,138,152

In 2009, the City authorized the execution of two loans with the Kansas Department of Transportation for the completion of various street infrastructure projects. Total proceeds for the two loans will be \$214,893 and \$550,077, respectively. The City will repay the loans over a 20 year period ending in August of 2029. Debt service payments to maturity are not yet available as the City had not made any draws on the loans as of December 31, 2009.

In May 2010, The City issued Series 2010-A general obligation bonds in the amount of \$1,075,000. The bond proceeds will be used to fund various capital projects. The City will make the first payment on bonds in March 2011 and the interest rate on those bonds is 2.85%.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 7 - Leases

The City has entered into lease agreements as lessee for financing the acquisition of equipment. These lease agreements qualify as capital leases for accounting purposes.

Following is a summary of changes in leases for the year ended December 31, 2009:

Type of Issue	Beginning Principal Outstanding		Additions to <u>Principal</u>		eductions of <u>Principal</u>	Ending Principal Outstanding		
Video Equipment 2008 Crown Victoria (2) 27 V Force Coats Fire Trucks (2) Ford Fire Truck	\$	15,238 46,767 - 330,493 21,481	\$	40,000 - -	\$ 15,238 18,104 8,837 32,082 5,079	\$	28,663 31,163 298,411 16,402	
Totals	\$	413,979	\$	40,000	\$ 79,340	\$	374,639	

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2009, were as follows:

Year Ending	Payment				
December 31,	<u>Due</u>				
2010	\$	84,061			
2011		74,087			
2012		63,700			
2013		52,487			
2014		48,204			
2014 - 2017		120,511			
Total minimum lease payments		443,049			
Less: amount representing interest		68,410			
Present value of minimum lease payments	\$	374,639			

NOTE 8 - Water Purchase Contract

The City has water purchase contracts with Public Wholesale Water Supply District No. 6 of Tonganoxie, Kansas. The contracts require the City to make minimum monthly payments. The contract requires minimum monthly payments for a term of 20 years beginning in 1997. The City's payment is approximately \$15,600 per year.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2009

NOTE 9 - Lease Purchase Agreement - Contingent Liability

The City has entered into a lease purchase agreement with Energy and Environmental Systems, Inc. (lessee) for the Perka building. The City originally acquired the building under a separate lease purchase agreement with the First State Bank & Trust (bank) of Tonganoxie, Kansas in 1995. The leasing arrangement is for the lessee to continue the payments as set forth in the original lease agreement the City had with the bank, with ownership transferring upon paying off the balance of the lease. In addition, the lessee paid a down payment of \$90,000 to acquire the property. The terms of the agreement call for monthly payments of \$2,687 with an interest rate of 6.25%. In the event the lessee defaults, the City is responsible to pay the balance left on the lease.

The future minimum lease payments the City is obligated to pay the bank are as follows:

Year Ending	Payment			
December 31,	<u>Due</u>			
2010	\$	32,256		
2011		32,256		
2012		8,848		
Total minimum lease payments		73,360		
Less: amount representing interest		6,617		
Present value of minimum lease payments	\$	66,743		

NOTE 10 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 11 - Statutory Violations

The Special Highway Fund has negative unencumbered cash at December 31, 2009 which is a violation of K.S.A. 10-1113.

NOTE 12 - Recreation Commission COP's

The City has entered into an Interlocal agreement with the Tonganoxie Recreation Commission to open a line of credit in the amount of \$600,000. The recreation commission is assuming these payments as part of a lease purchase agreement with the city. This debt has been issued to purchase land for the construction of athletic facilities. The following is a summary of the changes in the line of credit for 2009:

Type of Issue	Beginning Principal <u>Outstanding</u>		Additions to <u>Principal</u>		ductions of rincipal	Ending Principal Outstanding	
Tonganoxie Recreation Lease	\$	188,448	\$ 294,476	\$	64,190	\$	418,734

As of December 31, 2009, the total available line of credit remaining is \$81,111.